## SALINAS UNION HIGH SCHOOL DISTRICT INDEPENDENT CITIZENS' OVERSIGHT COMMITTEE for SCHOOL BOND MEASURES F & M

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# ANNUAL REPORT TO THE VOTERS for 2013 December 11, 2013

### Executive Summary

The Oversight Committee, reformed in 2010 to include both bond measures M and F, has reviewed all available data on the expenditures of the bond funds, and found that none of the funds were spent on projects not included in the bond measure specifications nor for any expenses not allowed under the law.

#### Background

 In May of 2010 the separate oversight committees for Measure F and Measure M were combined to a single committee, as is allowed in state law and as was approved by each of the committees independently and by the Trustees of the Salinas Union High School District. This report is issued by the combined committee.

Measures F and M, both general obligation school bond measures, were passed in March of 2002 and November of 2002, respectively, by the voters of the Salinas Union High School District (hereinafter "District") in accordance with Proposition 39. The funds raised by Measure F are dedicated specifically to the repair, maintenance, physical improvement and expansion of the District's high schools (including purchase of a site for a new high school) and the Salinas Adult School. Funds raised by Measure M are dedicated specifically to the repair, maintenance, physical improvement and expansion of the District's middle schools, and purchase of a site for and construction of a new middle school.

#### The Committee

Under Proposition 39, applicable implementing legislation relating thereto, and the California Education Code (together hereinafter "Law"), the District was required to establish a Citizens' Oversight Committee for each of the bond measures. This was done in 2002, and the committees were combined (hereinafter the "Committee") in 2010 as indicated above. The Law and the Committee's current Bylaws (available for viewing on the District's website: www.salinas.k12.ca.us) set forth the required membership of the Committee. All Committee members serve for fixed two-year terms.

The Bylaws of the separate committees were melded and amended during 2010 to combine the committees and to adjust the Committee membership. As of this report, the Committee consists of the following members:

 46 Diane Ausonio, Business Representative, Vice Chairperson, current term expires 5/31/14. 47 48 Richard Giffin, Taxpayers' Representative, current term expires 5/31/14. Margie Martin, Parent Representative, current term expires 5/31/14. 49 50 Emily Mercado, Parent Representative, current term expires 5/31/14. Janet Collins, Seniors Representative, current term expires 5/31/14. 51 52 Michael T. Payne, Community at Large, Chairman, current term expires 5/31/14. 53 Marvin Wolf, Community at Large, current term expires 5/31/15.

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As of the date of this report, all but one of the positions on the Committee required by the Law are occupied. The one position required by law that is vacant currently is that of representative of the PTA or other parent organization. The Committee's Bylaws allow for up to four additional members if there are eligible community members interested in serving and if they are appointed by the Trustees.

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Serving as non-voting advisors in a resource capacity to the Committee are:

Tim Vanoli, Superintendent, Salinas Union High School District.

Karen Luna, Manager of Maintenance, Facilities and Planning, Salinas Union High School District.

Lisa Gonzales, administrative assistant to the Salinas Union High School District Business Services Department and secretary to the Committee.

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The Committee met two times in 2013. Agendas for and approved Minutes of these meetings are posted to the District's website: www.salinas.k12.ca.us.

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## Committee Responsibilities

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Applicable California law states that the Committee shall actively review and report on the expenditures of school bond revenues raised under the provisions of Proposition 39. Specifically these responsibilities are listed in the Committee's Bylaws. In summary they include the following:

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- Ensuring that Measure F and M bond funds are spent only as allowed by the Law.
- Reviewing copies of annual performance and financial audits.
- Inspecting projects financed by Measure F and M funds at school sites.
- Reviewing cost-saving efforts by the District to maximize the efficient use of bond funds.
- Reporting annually to the voters on the results of its activities.

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## Findings of the Committee

86 87 Combined Measures F and M Oversight Committee Annual Report to the Voters for 2013 December 11, 2013

The Committee has received full cooperation and all data requested from the District for the facilitation of its review of the expenditure of Measures F and M funds as required by the Law.

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The status of all the bond projects, as well as an accounting for fund expenditures and balances, may be found in Appendix 1 for Measure F and in Appendix 2 for Measure M. These appendices are attached to and made a part of this report.

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As of this date, only one Measure F project, Plans and Specifications for the New High School, remains to be completed. The Construction of the new high school was not included in the Measure F bond, and a new bond measure will eventually be required to finance construction.

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Only two Measure M projects, purchase of a site for the new middle, site costs associated with that purchase, and construction of the new middle school, remain to be completed. The latter is not shown in Appendix 2 yet because it has not yet been scheduled. The unsold remainder of the Measure M bonds (\$8,501,072) will eventually be sold to help finance this construction.

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All completed Measure M and F projects have been accomplished at or below budget and on time except for some brief weather delays.

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As of this date the cash balance in Measure F funds is \$1,169,869 and in Measure M funds it is \$12,631,103. These balances reflect initial bond sales, plus refinancing bond sales, plus interest received on fund balances held pending payments on projects, less net investment losses (see notes in Appendices 1 and 2), and less the costs to date of the projects. These cash balances, plus the revenue from the sale of the yet unsold Measure M bonds (\$8,501,072), will be used to complete the remaining uncompleted projects (including construction of a new middle school), to pay any legitimate bills outstanding on approved projects, and to expand projects where allowable under law and within the project definitions approved in the ballot measure specifications.

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The Committee has reviewed periodic reports submitted by the District on the expenditures of Measures F and M funds, and has found no indication that any expenditures to date of Measures F or M funds were made in violation of the Law. No Measures F or M funds have been spent on salaries, operating expenses or projects not included in the Measures F and M specifications, and no administrative expenses have been charged to Measures F or M funds except as permitted by Law.

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The Committee has reviewed the legally required performance audits for Measures F and M, and the financial audit for the District, both for the year ended June 30, 2012, the latest such audit reports available at this writing. These audits were performed by Crowe Horwath, and independent third party auditing firm. In these audits no Combined Measures F and M Oversight Committee Annual Report to the Voters for 2013 December 11, 2013

131 violations of law in the expenditure of Measures F or M funds, or any other accounting irregularities, were found. These audits have been accepted and approved by the 132 District's Board of Trustees and by this Committee. The Committee sees no reason to 133 assume the results of these audits for the year ended June 30, 2013, will not be just as 134 135 satisfactory. 136 137 The Trustees have wisely declined to order performance of any Measure M or Measure F projects under "Project Labor Agreements," which would have increased project costs 138 139 significantly. 140 The Committee continues to monitor the District's efforts to maximize efficiency and 141 effectiveness in the expenditure of Measures F and M funds, and is satisfied that the 142 District is spending those funds for achievement of the best long-term value to the 143 District rather than simply contracting for the cheapest products. 144 145 146 Conclusions 147 148 The District appears to be in full compliance with the Law with respect to the use of 149 Measures F and M bond funds. Further, the District appears to be spending Measures F and M bond funds effectively and efficiently. 150 151 152 Respectfully submitted for the Committee by 153 154 155 156 Michael T. Payne, Chairman of the Committee